UNITED STATES BANKRUPTCY COURT EASTERN DISTRICT OF MICHIGAN SOUTHERN DIVISION

In re

No. 13-53846

CITY OF DETROIT, MICHIGAN,

Chapter 9

Debtor.

HON. STEVEN W. RHODES

APPELLEES' DESIGNATION OF ITEMS

Item 2

From In Re City of Detroit, Case No. 13-53846

2. 7/24/13

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Transcript, hearing on motion to extend stay (Docket 128)

UNITED STATES BANKRUPTCY COURT EASTERN DISTRICT OF MICHIGAN SOUTHERN DIVISION

IN RE: CITY OF DETROIT,

Docket No. 13-53846

MICHIGAN,

Detroit, Michigan

July 24, 2013

Debtor. 10:02 a.m.

HEARING RE. MOTION OF DEBTOR, PURSUANT TO SECTION 105(a) OF THE BANKRUPTCY CODE, FOR ENTRY OF AN ORDER CONFIRMING THE PROTECTIONS OF SECTIONS 362, 365 AND 922 OF THE BANKRUPTCY CODE (DOCKET #53) AND MOTION OF DEBTOR, PURSUANT TO SECTION 105(a) OF THE BANKRUPTCY CODE, FOR ENTRY OF AN ORDER EXTENDING THE CHAPTER 9 STAY TO CERTAIN (A) STATE ENTITIES, (B) NON-OFFICER EMPLOYEES AND (C) AGENTS AND REPRESENTATIVES OF THE DEBTOR (DOCKET #56) BEFORE THE HONORABLE STEVEN W. RHODES UNITED STATES BANKRUPTCY COURT JUDGE

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Proceedings recorded by electronic sound recording, transcript produced by transcription service.

THE CLERK: Case Number 13-53846, City of Detroit, Michigan.

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THE COURT: Good morning. Stand by one moment for me, please, sir. I'd like to begin by reviewing with everyone the order of proceedings here, and then we'll get right to the arguments. The first thing I'd like to do is administer the oath to attorneys who seek to become members of the Bar of this Court, and then I will give a brief opening statement, and then we will proceed with the arguments. It is my intent to allow the city, who is the movant here, 15 minutes for its initial argument and then to allow each of those creditors who have filed objections to the motion 15 minutes each as well and then a 15-minute rebuttal for the city. Oh, actually, before that rebuttal I want to give any attorneys who would like to be heard on the record but who did not file objections to be heard as well and then a rebuttal by the city. And then we'll take a break so that I can deliberate on the motions and then after a period of time come back out and give you my decision.

So let's begin with the administration of the oath to those attorneys who need admission. Would those of you who do seek admission to the Bar of the Court step forward, please? You can actually just stand right there in front of the bench and tell me who you are.

MR. LEMKE: I'm David Lemke, your Honor, from

Nashville, Tennessee.

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MR. SMITH: Bill Smith, your Honor, from Chicago.

MR. BENNETT: Ryan Bennett, your Honor, from Chicago.

THE COURT: Okay. One second, please. Here we go. And raise your right hands. Do you affirm that you will conduct yourselves as attorneys and counselors of this Court with integrity and respect for the law, that you have read and will abide by the civility principles approved by the Court, and that you will support and defend the Constitution and laws of the United States?

ATTORNEYS: I do (collectively).

THE COURT: All right. Welcome to the Bar of our Court. Counsel, we will take care of filing your papers for you.

ATTORNEYS: Thank you, your Honor (collectively).

THE COURT: One more moment, please. Okay. I'd like to begin by describing for those who may be watching or listening in what the matters are before the Court today. There are two motions before the Court today. The parties refer to one of the motions as the stay confirmation motion, and they refer to the second motion as the stay extension motion.

When anyone files bankruptcy, all of the legal proceedings against that person are stopped. We call that a

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stay, a stay of proceedings. When a municipality like the City of Detroit files bankruptcy, all of the legal proceedings against the city and its officers to collect on a claim against the city are also stopped. The stay confirmation motion simply requests an order confirming these stays under the United States Bankruptcy Code are in effect. The stay extension motion requests that the Court extend or expand those statutory stays by entering an injunction to stop proceedings against other employees of the city and against the governor and the treasurer of the state. are the only two motions before the Court here today. Not before the Court is whether the city is eligible to file bankruptcy or whether any plan that the debtor might propose in the case is confirmable under the Bankruptcy Code. issues will be, I expect, fully litigated in due course in this case.

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So now we are ready for arguments on these two motions first by the city, and, counsel, I need to remind you because of our equipment in this room, when you address the Court, you do need to stand at the lectern and speak into the microphone there.

MS. LENNOX: Good morning, your Honor. Heather Lennox of Jones Day on behalf of the city.

THE COURT: You may proceed.

MS. LENNOX: Thank you, your Honor. With respect to

the stay confirmation motion, your Honor, I think your Honor summarized exactly what we're looking for quite cogently and concisely. The reason we filed the motion, your Honor, as has been evident by some activity we've seen in the last week or so, is that not all people understand the concept of the stay or, frankly, how it works in Chapter 9. We have had state court orders issued against the city after the petition date. We've had some other Circuit Court judges express -in other city litigation express some uncertainty about whether the stay applies. We've had vendors with contracts seek to stop shipping, and we have a new officer. We have an emergency manager, and we want to make it clear that the protections of the stay do apply to the emergency manager because, as your Honor indicated, under Section 922(a), the stay does apply to officers of the city for collections of claims against the city.

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So I would like to address in particular, your Honor, the emergency manager. Under Section 922(a), the stay -- we believe the stay applies to the emergency manager. Under Section 9.2 of PA 436, on appointment, the emergency manager assumed all of the powers and acts for and in the place of and in the stead of the mayor and the city council, meaning the governing bodies of the city. And during the pendency of the emergency manager's appointment, the other governing bodies shall not exercise any of the powers of

their officers except as may be specifically authorized in writing by the emergency manager.

Furthermore, your Honor, Section 18(1) of PA 436 empowers the emergency manager to act exclusively on the city's behalf in this case, so we do believe that he is an officer entitled to the protections of the Chapter 9 stays.

We have also requested a clarification, your Honor, because the Code does just simply reference officers of the city, that it would be officers of the city serving in any capacity. Some city officers do serve in other roles on behalf of or at the request of or pursuant to ordinance in other manners in the performance of their duties as officers of the city. For example, Mr. Brown, who is the chief compliance officer, sits on the root cause committee. We do have a finance --

THE COURT: Sorry. Sits on what committee?

MS. LENNOX: The root cause committee, your Honor.

We do have the finance director, the budget director, and corporation counsel of the city that are directors of the service corporations that are formed in connection with the pension certificates. They sit as directors of that corporation through Ordinance Number 03-05 of the City Code, so they are performing their official duties.

Finally, with respect to this motion, your Honor, the State of Michigan has asked me to confirm on the record,

which I now do, that by this motion the city does not seek to abrogate the exceptions to the stay identified in Section 362(b) of the Bankruptcy Code nor do we seek to vitiate the state's powers under Section 903 of the Bankruptcy Code.

I think this motion, your Honor, is not uncommon, is fairly straightforward, and merely seeks to confirm the protections that are already granted by the Bankruptcy Code. So with your Court's permission, unless you have questions, I would move to the motion to extend.

THE COURT: Please.

MS. LENNOX: In this motion, your Honor -- and this is a little more complicated -- the city seeks to extend the stay provisions of Section 362 and 922 of the Bankruptcy Code to certain parties that are or are likely to become targets of claims or lawsuits or other enforcement actions that would have the direct or practical effect of denying the city the protections of the automatic stay imposed by the Code or seeking to collect or enforce a claim against the city. Your Honor, as you may be aware, we have had several pre-petition lawsuits that have attempted these actions. We do describe them in the papers. Some of the objectors describe further developments in their papers. If it would aid the Court, I do have a short summary as a demonstrative exhibit that I could hand the Court that would show the Court the state of play in each of these actions. Would that be helpful to the

Court?

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THE COURT: That's fine. You should assume and all of you should assume in your presentations that I have thoroughly read and reviewed all of your papers, even those that were filed last night.

MS. LENNOX: Certainly, your Honor. If your Honor does -- perhaps if your Honor would like to see it --

MS. LENNOX: -- I'll hand it up. Thank you. May I approach, your Honor?

THE COURT: Please.

THE COURT: Okay.

MS. LENNOX: Thank you, your Honor. We do have three lawsuits that attempt to prevent either the filing of this case or the conduct of the city's actions within this case. One of the suits has been filed against the governor and the emergency manager. That case -- we don't need a stay extension for the emergency manager. That case is stayed as to the emergency manager. Two other cases have been filed solely against the governor and the state treasurer that seek to prevent the authorization of the filing and to circumscribe the emergency manager's powers within this case. Those are the kinds of things, your Honor -- there's been a flurry of activity. Most of the orders entered in those three cases were entered after -- the TRO's were initially entered after this petition was filed. There were further

orders entered by the state court on the 19th of July that amended the two temporary restraining orders, and in the Webster case, which is the one case that involves only the state treasurer and the governor, there was a declaratory judgment action or a declaratory judgment that was filed declaring PA 436 unconstitutional because it could affect the city's rights within this case. Those actions have all been appealed by the state attorney general. The state court has ordered a briefing to go forward in one of the cases and had ordered that the morning of the 22nd, and yesterday the appellate court issued stays in all three of the cases.

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THE COURT: If the Court grants your relief, what would be the impact on that appeal?

MS. LENNOX: We believe, your Honor, that the -- we believe that those cases should be permanently stayed, and the issues that are addressed in those cases regarding the constitutionality of PA 436, because they seek to -- the arguments about constitutionality on PA 436 aren't straight constitutionality issues. They say it's unconstitutional because of what can happen and because of the powers that may be granted under the Bankruptcy Code, and under this Court's jurisdiction and under the emergency manager's rights under Chapter 9, because that is the basis for the challenge to unconstitutionality, we believe those decisions must be made and can only be made by this Court in an action brought

before this Court under the supremacy clause and the bankruptcy clause of the United States, so we would expect those actions to be stayed, and any issues that the litigants would have, they would have to bring before this Court for a determination by a court of competent jurisdiction.

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Unless your Honor has any other questions with respect to the procedural posture of some of these cases, I will move on. It's as a result of these cases -- and these are all certainly public pleadings for which your Honor may take judicial notice under Federal Rule of Evidence 201(c). It's because of these proceedings that we sought to file this motion, and I'd like to explain the -- first of all, I'd like to articulate the standard under which we're proceeding, and then I would like to explain in more detail about why and the three categories of extensions we are seeking.

First of all, the standard for a case for extending the stay is that unusual circumstances may exist, and they can exist when there is an identity between the third party and the debtor such that a judgment against the third party would, in effect, be a judgment against the debtor or that the actions taken by the third party would pose a substantial risk to the reorganization of the case. Some courts also say that such actions would significantly impair the administration of this case. So based on the backdrop of that standard, we have asked for the stay to be extended

under certain circumstances to three different categories of The first, as your Honor indicated, are the state entities. We are asking the Chapter 9 stay to be extended to the governor, the state treasurer, and the members of the local Emergency Financial Assistance Loan Board for actions -- excuse me -- that seek to enforce claims against the city to interfere with the city's activities in this Chapter 9 case or otherwise deny the city the protections of the Chapter 9 stay and interfere with this Court's jurisdiction over these matters. To be clear, your Honor, because I think there was some confusion about this on the part of some parties, we are seeking to extend the stay protections that the city currently enjoys to the state officials that I identified in the context of lawsuits like the three already filed against state officials that, in substance, seek to interfere with the city's rights as a Chapter 9 debtor and that seriously jeopardize the city's rehabilitation or seek to, in a back-door way, preserve collect, and enforce claims against the city. This motion does not seek to stay state officials' actions. Rather, it seeks to stay third-party actions against state officials. The reasons and the evidence for this, your Honor, I think are well-documented in all of the flurry of activity that has taken place in the last week, and there -- that kind of activity needs to stop. This Court has jurisdiction over

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this case, this Court has jurisdiction of all federal matters arising in this case, and only this Court has jurisdiction to determine them. Having widespread litigation in various state tribunals that can come to different decisions when it's doubtful that they have jurisdiction to do that can only confuse the parties, confuse the case, and create serious barriers to an efficient administration of this case.

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The second request that we make for an extension, your Honor, is to extend this Chapter 9 stay to actions or proceedings against employees of the city's that are neither city officers nor inhabitants of the city because Section 922(a) refers to inhabitants. Many of our nonofficer employees are inhabitants of the city and could be covered, but many are not, and so we are seeking this extension.

Your Honor should know that by virtue of city ordinance 13-11-1, the city does indemnify its employees for lawsuits that arise from the good faith performance of their duties. The city is also self-insured for all of these actions, so the --

THE COURT: So this extension seeks -- or would only apply to claims against employees for which the city might be obligated to indemnify?

MS. LENNOX: Correct, your Honor. Because the city would be responsible for indemnification because the city is self-insured, we believe that these actions are an action to

collect from the city, and we would ask the stay to be extended in this instance.

The third request, your Honor, is tied to some of the language in Judge Aquilina's orders, and it's a little unusual, but under the circumstances, we believe it's warranted.

THE COURT: Excuse me one second. Before you move on to that, this ordinance that you mentioned --

MS. LENNOX: Yes, sir.

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THE COURT: -- was that in your brief or in your motion?

 $\ensuremath{\mathsf{MS}}$. LENNOX: That was not in the brief and the motion, your Honor.

THE COURT: Would you give us the number again?

MS. LENNOX: Yes, sir. It is Section 13-11-1 et

seq.

THE COURT: Does anyone have a copy of that?

MS. LENNOX: I do not have a copy with me, your

Honor, but we can endeavor to get the Court one

expeditiously. Actually, your Honor, may I check my

materials? I might have a copy of it, if you'd like.

THE COURT: Why don't you do that while the creditors are arguing, and you can present it to the Court later, or actually do you know if the City of Detroit ordinances are on Westlaw?

MS. LENNOX: I do not know that, your Honor.

THE COURT: Anybody know? Somebody says no. All right. I'll need a copy then.

MS. LENNOX: Moving on to the third category, your Honor -- and, again, this is a little unusual, and it arises directly out of some of the orders that have been entered in the state court litigation. We request to extend the Chapter 9 stay to, quote, "city's" -- "the city's agents and representatives," which are the terms used in the state court orders. That would directly or indirectly seek to enforce claims against the city or, again, to interfere with the city's activities and this Court's jurisdiction in this Chapter 9 case or otherwise deny the city the protections of the Chapter 9 stay. Again, your Honor, it's unusual, but under the circumstances and what's been going on in the past week, we believe it's warranted under the circumstances and does meet the standard that I articulated earlier.

That's the extent of the relief that we seek, your Honor. If your Honor has no further questions, then I would reserve remarks for rebuttal.

THE COURT: I do have a couple of questions for you.

MS. LENNOX: Yes.

THE COURT: Can you summarize how you deal with the adversary proceeding issue, the argument that the request to extend the stay under Section 105 of the Bankruptcy Code

should have been in the form of an adversary proceeding?

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MS. LENNOX: Um-hmm. Yes, your Honor. I actually don't -- first of all, in many cases, including cases before this Court in the Collins & Aikman case, the requests for extension of a stay are made by motion. The Sixth Circuit case law that we cite in our brief also suggests that extensions can be made under 105 by motion. In practice, they are often made by motion. I think it is important to make it by motion here, and it is completely impractical to try to file an adversary proceeding with respect to this because of the nature of what we are asking for. example, with respect to the state entities, we know of three lawsuits that have been filed. We have plaintiffs that we could name in an adversary proceeding, but what we're asking for goes beyond that. We want the stay to apply to these actions or any actions somebody might think to bring in the future. I don't know how to name, you know, unknown plaintiffs in the future. The scope of what we're asking for is broader than that, which is why it makes sense when you're proceeding under Section 362 to move by motion. There's motions to lift stay even though ostensibly that would be an injunctive action, but the motions to lift and motions to extend and motions to enforce are done by motion. Certainly people have done it by the method of preliminary injunction. I don't dispute that, but usually when that happens there is

one specific lawsuit that they seek to stay, and that is the sole extension that they're asking for. We are asking for something much broader here, and I think an adversary proceeding procedurally would be improper.

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We have also cited -- and we believe it to be true -- in our papers that courts often will say -- will not elevate form over substance, and there are cases that we cite in our reply, including the In re. Cannonsburg Environmental
Associates case from the Sixth Circuit that says -- where very clearly the action in that case should have been filed as an adversary proceeding, and the judge said, "Look, you've had due process. You've had notice. You have an opportunity to respond. We have had a full hearing of all the views. You have not been prejudiced." That exists in this case as well, your Honor, as evidenced by the long and lengthy objections that have been filed to the motion that we ask as it stands.

THE COURT: My second question related to the requirement that the defendants -- that the creditors say apply that to issue the kind of order that you seek, the traditional four factors of a preliminary injunction need to be considered, but in light of the fact that you're over time, I will ask you to address that when you come back after.

MS. LENNOX: Thank you, your Honor.

THE COURT: All right. So I will allow 15 minutes for each of the creditors that have filed objections. These are the Michigan Council 25 of AFSCME, Syncora, the UAW together with Creditors Robbie Flowers, Michael Wells, Janet Whitson, Mary Washington, and Bruce Goldman, the Detroit public safety unions, if I can refer them -- refer to them by that, and the General Retirement System of the City of Detroit and the Police and Fire Retirement System of the city. It doesn't matter to me, counsel, the order in which you proceed, so I will leave that to you to work out.

MS. LEVINE: I'm going to go with alphabetical.

THE COURT: Okay.

MS. LEVINE: Good morning, your Honor. Sharon
Levine, Lowenstein Sandler, for Michigan Council 25 of the
American Federation of State, County, and Municipal Employees
or AFSCME, as it's been referred to here today.

Your Honor, very briefly, it's clear that your Honor has read all the papers, and we very much appreciate that given the short time frame that we've been before this Court. Bankruptcy Code Section 105 is extraordinary relief, extraordinary in that it's only used to enforce rights that already exist under the Bankruptcy Code, so it's not there to create new rights that don't currently exist under the Code. What we have here in a Chapter 9 case, which is more restrictive than, for example, a Chapter 11 case, is the

situation where if, in fact, the state has not properly authorized the Chapter 9 filing, there are rights that don't exist under the Bankruptcy Code. If Chapter 9, as has historically been seen through the unconstitutional finding of predecessors to Chapter 9, is really being used here to avoid state constitutional rights, then Chapter 9 in and of itself is potentially unconstitutional. If not, it has to be construed narrowly in order to read it constitutionally. would respectfully submit that using 105 to find rights that don't otherwise exist, particularly of a constitutional nature, is an extremely broad use of 105. This isn't a situation where we're saying to the controller or the governor or Mr. Orr, you know, don't respond to discovery requests in a state court action in a foreign jurisdiction because we need your attention here. We're taking away very fundamental constitutional rights.

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Secondly, your Honor, if, in fact --

THE COURT: So your argument about the narrow application of Section 105 in this case is really a result of the fact that it's a Chapter 9.

MS. LEVINE: Yes, your Honor.

THE COURT: It's not an argument that's based on Section 105, per se.

MS. LEVINE: Yes, your Honor. In a Chapter 11 you'll have circumstances, for example, where even in the

broader case of a Chapter 11, you won't use Article -- you won't use Section 105 to grant a casino license or a liquor license or tell a utility board they can't change rates, but we have an even narrower situation here because we're in Chapter 9.

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Two, Chapter 9 can't be used if, in fact, the state has not authorized under its constitution and its laws the Chapter 9 filing. The Chapter 9 filing here is arguably flawed because it intends to go after the pensions. If it goes after the pensions, it arguably violates the state constitution and can't be before this Court, so, again, the issue with regard to whether or not we have an appropriate state constitutional flaw -- sorry. The issue with regard to whether or not we have an appropriate to whether or not we have an appropriate state -- we have an inappropriate state constitutional authorization. If we have an inappropriate state constitutional authorization, that is not simply an implementation tool under 105. That is, in essence, a substantive right that's being creative -- created under 105 that does not exist in the state court.

In addition to that, your Honor, and also importantly, three, individual citizens of the City of Detroit have the absolute right to protect their own constitutional rights. If we say to them they can't go to the state courts that are there for the protection of their

constitutional rights in part, then we are -- then we're using 105 again way more broadly than it gets used in the ordinary course as simply an implementation tool. We're creating more substantive rights. And while this Court has --

THE COURT: Well, but why isn't the extended stay that the city seeks here simply a procedural mechanism to funnel such challenges to the Bankruptcy Court and, therefore, does not have the effect of denying citizens or other creditors of their rights to have their constitutional claims heard?

MS. LEVINE: Your Honor, if this Court is a court of secondary jurisdiction, no disrespect, with -- but if you look at federalism, comity, abstention, and the state courts are the courts of primary jurisdiction, we would respectfully submit that unlike, for example, determining in a Chapter 11 case that there's a validly perfected security interest because you've looked at state law and the UCC is properly filed, we have a very fundamental right here that this Court is being asked to address, so what we're saying is instead of going to the court that's primarily responsible, we're going to come into this Court instead, and it's not as if there's delay or uncertainty with regard to the fact that those matters are going to get heard and considered quickly. We already have state court litigation pending, and the state

appellate courts are poised and ready to rule, so there's no reason to divest them of that appropriate jurisdiction under concepts of federalism, comity, and abstention and move that here to a court of secondary jurisdiction on those issues.

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Your Honor, fourth, with regard to the form over substance, the procedural arguments with regard to 105, in certain circumstances where 105 is being used for things like stopping discovery or minimal things like that, that's one set, but the Federal Rules of Civil Procedure are put in place in order to protect parties and provide due process. There can't be a more fundamental situation where you need to enforce those types of rights than when you're dealing with basic fundamental constitutional rights, and we respectfully submit that even though there are circumstances where expediency mandates the use of 105 quickly, this is not one of those circumstances.

Your Honor, the breathing spell under 105 -- the breathing spell under the Bankruptcy Code and the use of 105 to extend the breathing spell is only appropriate if, in fact, the underlying bankruptcy is an appropriate bankruptcy. The idea that there's a breathing spell to continue what is potentially an unconstitutional or illegal -- not intentionally, no motive or anything, your Honor, but -- proceeding is clearly not anything that 105 was designed to implement.

Your Honor, we would respectfully submit that these are very, very fundamental rights, and unlike a Chapter 11 case where you have a defined benefit plan where if, in fact, it is terminated, there's federal insurance under the PBGC up to \$57,000, or if you have a multi-employer plan, even if an employer withdraws, the beneficiaries themselves are protected, here our members who participate at most are at or below \$19,000 a year. Clearly there's no safety net. These issues are hard issues. The collateral advantage to sending this back to the state court for an appropriate decision is that the conversations which we believe should have been happening more robustly before the filing could happen now. We respectfully -- we thank your Honor for the time, and we appreciate your Honor's consideration.

THE COURT: Thank you. Sir.

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MR. BENNETT: Good morning, your Honor. Ryan
Bennett of Kirkland & Ellis on behalf of Syncora Guarantee
and Syncora Capital Assurance. Your Honor, as we attempted
to describe in our papers, my client insures, in some cases
owns certain securities called the certificates of
participation, which were taken out in 2006 to fund some of
the city's pension liabilities. We also insure a swap -four swaps related to those securities that are tied to the
interest rate, the floating interest rate associated with
them.

We object to the debtor's stay motions to the extent they contain broad and unqualified language that we feel will impair our client's rights against a number of nondebtor third parties under our various transactional documents, as your Honor could probably tell from --

THE COURT: Can you identify some of those parties for us?

MR. BENNETT: Yes, your Honor. So under the transactional documents, which we attempted to describe in the papers, there are parties called service corporations, which are separate stand-alone entities with their own directors to whom we believe they owe us fiduciary duties in our role as stakeholders. At very least they owe a duty to the corporations themselves, and our rights are derivative from them. We also have swap counterparties who are parties to a swap agreement and a swap insurance agreement where we've got third-party beneficiary rights to those arrangements, and the city is not even a party.

THE COURT: Well, let me ask you this question --

MR. BENNETT: Yes, sir.

THE COURT: -- about those parties.

MR. BENNETT: Um-hmm.

THE COURT: To the extent the Court agrees with you and then your client pursues those parties, to what extent, if any, would your client's success on those claims impact

claims against the city?

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MR. BENNETT: Your Honor, that's unclear to us from this vantage. I mean we're still developing our litigation strategy and our claim strategy, and --

THE COURT: This is not a question of your strategy. This assumes your strategy is successful.

MR. BENNETT: Right.

THE COURT: The question then remains, though, if you are successful in your claims after being allowed to pursue them --

MR. BENNETT: Um-hmm.

THE COURT: -- to what extent would that impact claims against the city perhaps by those parties?

MR. BENNETT: Um-hmm. Yeah. That's unclear to us. I mean perhaps in the case of service corporation directors, to the extent that there's an indemnity, as Ms. Lennox pointed out -- I think that's where your Honor is going -- there may be an impact there, but, again, I haven't looked at the ordinance. I don't know if it applies to these individuals, so I'm not sure, but that could be the case.

With respect to other parties, swap counterparties, for example, I mean they're not party -- the debtor is not a party to the swap agreement. While there may be some ripple effect down the road that I'm sure counsel may try to explain -- debtor counsel may try to explain, I mean that's

unclear to us how we'd ultimately get there, sir.

THE COURT: Okay.

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MR. BENNETT: Yeah. As I said, you know, really putting aside the procedural issue, which I do believe the debtor failed to comply with, you know, your Honor did -there was discourse from the bench to the podium in Collins & Aikman where I believe my firm actually brought forward that motion, and we agreed to drop it because we did not bring it forward in the proper procedural way. We think the city should also be obligated to do that, particularly where in circumstances like this with respect to our client, you know -- and we just found this out, your Honor, when we got handed this little handout at the start of the hearing that it looks like they're trying to enjoin with -- you know, to the same standards of a preliminary injunction the suit that they brought against us prior to the petition date with probably the same amount of notice that we got here today. This suit, which is listed on here -- and, again, oddly enough it's a suit brought by Detroit against us, not like everybody else where they brought the suit against Detroit or one of the extended defendants, you know, we're just not sure what that means, and I'm sure they'll come and tell us, but, in any event, we feel like we've not received notice of this, and we're entitled to some process there to the extent they're trying to impair our rights, which I'm sure they are.

And, your Honor, that really sums it up from our point. I mean largely our filing was a reservation of rights. We wanted to make clear that to the extent this is trying to be used at some later point to prejudice my client in whatever strategies that we -- strategies we employ to exercise our property and contractual rights, we do not want to be impaired.

One final point, your Honor, is that the city has filed that motion for the investment -- or the forbearance agreement that your Honor posted up for a hearing on August 2nd. We just wanted to get a little clarity from your Honor because that does impact some rights of ours.

THE COURT: I saw your motion, and I will enter an order clarifying that for you later today or tomorrow.

MR. BENNETT: Great. Thank you, sir. Nothing further.

MS. PATEK: Good morning, your Honor. Barbara Patek appearing on behalf of the public safety unions that are comprised of the Detroit Fire Fighters Association, the Detroit Police Command Officers Association, the Detroit Police Lieutenants and Sergeants Association, and the Detroit Police Officers Association. We have filed a concurrence and a limited objection in the two motions before the Court, and I will address them serially. With respect to the stay motion, we agree that the stay applies, and we agree in

concept with the issuance of the stay order as requested by the city. We want to clarify -- and I believe the Court asked the question of the city's counsel -- that that stays all further proceedings in the state court action, including the pending application for leave to appeal that has been filed by the attorney general. And I believe the city, having submitted itself or consented to the application of 362 and 922, that the Sixth Circuit law on that issue should control.

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With respect to the extension of the stay, we concur in that as well, and we have, in fact, asked for some affirmative relief, and I want to at the outset of my argument address the question raised by the Court with respect to the preliminary injunction standard. I think in this case -- I mean there obviously is some flexibility in Section 105 that the Court has, but if you look at those four factors that govern preliminary injunctions, this is a case where the public interest trumps all of them, and we, on behalf of public safety unions, strongly believe that that -- that the public interest is at stake and that the stay provided by this Court will give the parties the breathing space to perhaps have that robust discussion that was mentioned by -- in one of the earlier arguments.

We do want to make it clear that in concurring in the relief requested, the public safety unions are not

conceding that the city is eligible to be a debtor in this case. We believe there are very, very serious constitutional arguments on that issue as set forth in our papers. We simply believe that this Court is the proper forum because of the intersection of state and federal constitutional law and Bankruptcy Code issues, some of which are novel and uncharted.

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The other issue that we want to address with regard to the stay extension deals -- there are three points. One, we're asking for the affirmative relief of broadening the stay to include particularly the employees and retirees of the public safety unions and some former employees who may be the subject now or in the future of lawsuits and whose only source of indemnification would be the city.

Second, we want it clarified because we do not believe that anybody is giving up any claim by coming before this Court that all claims against any nondebtor parties are preserved and, third, that to the extent that those actions are stayed, that the protections of 108(c) apply. Those are essentially the relief that we're requesting.

THE COURT: Let me ask you to go back to number one for a second. You mentioned former employees, so there are lawsuits against former employees for which the city might be liable for indemnification?

MS. PATEK: And to clarify, your Honor, I don't know

about -- I don't have a list of lawsuits, but I'm concerned with the situation, and we're really tailoring this narrowly to -- that the lawsuit relates to their employment by the city and acting, you know, within the scope of their employment with the city and --

THE COURT: Well, is it your position that under the ordinance that Ms. Lennox identified, former employees are also entitled to indemnification?

MS. PATEK: Your Honor, I'm going to be candid with you. As I have not seen that ordinance, I don't know the answer to that question, and I'd be happy --

THE COURT: All right. Well, perhaps Ms. Lennox can address that. Thank you.

MS. PATEK: Thank you, your Honor.

MR. GORDON: Good morning, your Honor. Robert

Gordon of Clark Hill on behalf of the Police and Fire

Retirement System and the General Retirement System of the

City of Detroit.

THE COURT: Yes, sir.

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MR. GORDON: Thank you, your Honor.

THE COURT: Your Honor, while many of the arguments that have been made, particularly by counsel for AFSCME, are positions that we have concurred in, the thrust of our papers I think focuses on a slightly different issue to some extent, and for purposes of this argument I'd like to focus on those

for your Honor.

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It's our position that the stay motions presume facts that are not in evidence. There is a threshold issue here under Section 109(c)(2) of the Bankruptcy Code that needs to be dealt with first, 109(c)(2) requiring that in order for a municipality to avail itself of the protections of Chapter 9, it must have received valid state authorization to do so. The situation here I believe is unique. aware of any other case really on point. We have a situation where there is Michigan state constitutional protection for accrued pension benefits. We have in this state a statutory framework in which the governor is required to provide the authorization for the filing of a Chapter 9. The governor is also sworn to uphold the state constitution. So our position is, as we've indicated in our papers, that if the governor cannot directly abrogate -- unilaterally abrogate constitutional rights under Michigan's constitution, he also respectfully cannot do indirectly what he cannot do directly, so, in other words, he cannot authorize a Chapter 9 bankruptcy filing that has as an explicit stated goal, among others, to impair and diminish accrued pension benefits which are protected by the state constitution. Since he doesn't have that authority, the issue isn't one of whether there's an action that's voidable here. It is void, void ab initio, and it is as if it never occurred. So our argument is that

there isn't -- to talk about the stay and talk about the Court's jurisdiction presumes that there has been a valid state authorization, and there hasn't been any valid state authorization.

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Now, as to that issue, a state court has ruled on that issue. Judge Aquilina in the Ingham County Circuit Court in the case of Webster v. Snyder ruled and issued a declaratory judgment, not an injunction, a declaratory judgment against the governor, who is a nondebtor party, and at the time and as of today there is no stay and was no stay against declaratory judgment against the governor, and the Court entered a declaratory judgment ruling along the lines of what I just argued and declaring that the governor did not have authority to authorize this Chapter 9 bankruptcy filing. To be clear, that matter has not been stayed by the Court of The Court of Appeals stayed certain TRO orders that have been entered by Judge Aquilina, but the declaratory judgment is a final order that has not been stayed. question becomes where should the 109(c)(2) issue be addressed, and we have submitted that it ought to be addressed by the state courts because unlike the other eligibility requirements under Section 109(c) for determining whether a debtor is eligible to proceed under Chapter 9, Section 109(c)(2) is specifically a creature of state law, and the Bankruptcy Code and Chapter 9 evinces a deep and

abiding respect for federalism and Tenth Amendment concerns, and in that light we think it is appropriate to allow the state judiciary, which is a co-equal partner of the executive branch and of the legislative branch in this state --

THE COURT: Okay. So how do you deal with the city's argument that 28 U.S.C., Section 1334, gives this Court exclusive jurisdiction over the bankruptcy petition and, therefore, over the eligibility issues under Chapter 9?

MR. GORDON: Again, your Honor, our position would be that it presumes something that is not in evidence here. It presumes that there has been a valid petition filed, and there simply has not been a valid petition. That's our argument. Our argument as to supremacy clause --

THE COURT: But Chapter 9 makes -- Chapter 9 makes that issue an eligibility question, doesn't it?

MR. GORDON: I guess it depends on how you look at it, but from our point of view, if an action has been void ab initio, it's a circular issue to some extent. I understand your point, your Honor. It's a bit of a circular issue, but from our position, we think that to assume in the first instance that there's been valid action by the governor and that this Court should determine it presumes something that hasn't yet been established. If, however, of course, this Court feels that it has jurisdiction to address that issue, we would submit that -- again, without waiving the argument

that this really should be addressed in the state court, we would submit that the 109(c)(2) issue of whether there's been valid state authorization is the first issue this Court should address and not the stay motions and that that issue ought to be addressed upon full briefing in the context of a Section 921(c) motion to dismiss. I think that that comports with the process.

THE COURT: Let's talk about that. What's the prejudice to your client or the interest that your client seeks to vindicate by having this issue resolved before any other issue?

MR. GORDON: Having which issue resolved, your Honor?

THE COURT: This issue of whether the governor constitutionally authorized the filing. Why does your client need that to be resolved before anything else?

MR. GORDON: Well, I think as a matter of just jurisprudence to be proceeding with issues regarding a stay when there's a fundamental issue of subject matter jurisdiction, to me it would make sense to address the issue of whether there is subject matter jurisdiction before we proceed with all sorts of matters that may be of no effect. They may be completely void, so I think that we --

THE COURT: Okay. So you're not representing to the Court, for example -- and I don't mean to suggest this --

that your clients were intending to file a lawsuit against the city to enforce this constitutional right imminently, are you, or are you?

MR. GORDON: I'm sorry. Can you repeat the question, your Honor?

THE COURT: I asked you how your clients would be prejudiced by dealing with this issue of the constitutionality of this filing later in the context of eligibility, and you talked about issues of jurisprudence, just prudence, so I asked you are you, therefore, not suggesting to the Court that your client had a lawsuit against the city in mind to file imminently to enforce this constitutional right, which would be stayed if the Court granted the motion?

MR. GORDON: Understood, your Honor. No, we do not. THE COURT: Okay.

MR. GORDON: No, we do not. So, your Honor, again, we think that this is a threshold issue that ought to be dealt with not on the fourth business day of the case but through a little bit more of a robust process if this Court is inclined to --

THE COURT: Well, let's talk about that even. If the Court grants this motion, it would be, wouldn't it, without prejudice to your right to seek relief from the stay and/or abstention?

MR. GORDON: Yes, but, again, the question is whether there's a stay at all because there's a question of the validity of the ongoing bankruptcy, so --

THE COURT: Well, but if those rights are preserved, the prejudice of which you speak is reduced, not eliminated, but reduced.

MR. GORDON: Possibly, although abstention is not as -- certainly is not the same argument, of course.

THE COURT: But I'm just asking.

MR. GORDON: Yes.

THE COURT: Yes.

MR. GORDON: I understand. Your Honor, so that is our position on that. As far as the actual request for stay relief, our papers speak for themselves to a great extent. I won't repeat what's been said here. I would say this, though. As to the stay confirmation order, I think it ought be explicit that if all they're asking -- all the city is asking for is confirmation, then it should be clear that it's not expanding anything. If it's just the confirmation, then we don't object to it because they're not doing -- by claiming that they're confirming the stay, they're stating that they are not expanding and exceeding the --

THE COURT: Right.

MR. GORDON: -- scope of the Bankruptcy Code --

THE COURT: Okay.

MR. GORDON: -- so that would be our comment on that. As far as the request to extend the stay, you know, again, on day four it's very unclear to know how far they're intending to stay this. There has been no discussion between the parties. I've now heard from another counsel, who just preceded me, that she would like to see the stay extended to other people as well. Again, I would submit that there ought to be an opportunity to discuss that. The argument has been made that an adversary proceeding is necessary to enforce a 105 stay. The arguments that say that a 105 -- that you don't need to have an adversary proceeding, that form should not rule over substance, we understand those arguments, but nothing should overrule due process, and I think it's really an issue of due process. We don't know the contours of really at the end of the day -- the papers are not clear as to what the contours are, what they're seeking to extend to, and, quite frankly, they haven't -- the papers do not establish unusual circumstances here. The Eagle-Picher case is inapposite to what is at issue here. All that's been alleged is a sort of murky mere closeness of relationship between the governor and the city, which we submit is insufficient. The declaratory judgment that was entered by Judge Aquilina has not been stayed, but this motion for stay extension is seeking to do just that, and to stay a declaratory judgment is really to essentially eviscerate the

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declaratory judgment. There's no action to be taken, so to stay it is to basically vacate it. We submit that that's not appropriate under the circumstances here. And we've raised issues about Rooker-Feldman and so forth, and, again, we would submit that if the Court were going to discuss the extension of the stay, it should not extend to affect the rights of parties relative to the declaratory judgment and its winding its way through the state court system.

THE COURT: Thank you, sir.

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MR. GORDON: Thank you, your Honor.

MS. CECCOTTI: Good morning, Judge Rhodes. Babette Ceccotti, Cohen, Weiss & Simon, LLP, for the UAW, and with me is Mr. Wertheimer, counsel to the <u>Flowers</u> plaintiffs. As your Honor is hopefully aware, the <u>Flowers</u> plaintiffs and the UAW filed a joint objection, and Mr. Wertheimer is here in case the Court has any questions regarding the <u>Flowers</u> lawsuit, and I will state the objection of the UAW from the U -- representing the UAW. Excuse me, your Honor.

As is evident from our objection, we have largely joined -- in the interest of brevity and not overwhelming the Court with duplicative papers, we have largely joined in the arguments already briefed and addressed by Ms. Levine on behalf of AFSCME. I do have a couple of other points that I would like to make but, in particular, perhaps revisit some of the ground already covered in part by other counsel in

response to Ms. Lennox's presentation on a couple of matters that I found quite extraordinary and think that it is worth focusing on again.

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First, the notion that this Court could permanently, permanently stay the state court lawsuits is I would submit well beyond any power of this Court under 105 or 362 or any other ground being suggested to you by the city. These are not -- as Ms. Levine stated, we're not here about an implementation tool to keep others from diverting the city's attention and running around and trying to collect on claims. As you've heard this morning already, the issues raised by the state -- by the state court lawsuits go to -- they not only go to the eligibility of the city to file, they -- it is -- it's actually -- it's more fundamental than that. These are issues that arise under state law.

Chapter 9, of course, reflects dual sovereignty and in part reflects that most significantly in the eligibility criteria, which requires that the municipality be authorized under state law or by a governmental officer. The key here is under state law. The pre-petition lawsuits address the state law issues as to whether the state law bases under which the governor issued his authorization for the filing violate the Michigan state constitution to the extent that the authorization does not except out the pension benefits. These are totally state court issues. So if we look at 1334,

just to take that point, while this Court may have original and exclusive jurisdiction of all cases under Title 11, the use of the word "cases" must be read specific to the case that we have, and the case that we have here is a Chapter 9 case with all of the dual sovereignty attributes of that, including the eligibility criteria, which fundamentally are grounded on an authorization under state law, so I do not believe that 1334(a) can be read to simply write out of the statute the unique character, if you will, of Chapter 9 visa-vis the other chapters of the Bankruptcy Code, which is so dependent on the state court authorization to --

THE COURT: So is it your argument that this Court doesn't have the jurisdiction to decide this constitutional issue or that it is concurrent?

MS. CECCOTTI: Your Honor, I was getting to that when I was going to move on to $1334\,(b)$.

THE COURT: Okay.

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MS. CECCOTTI: To the extent that anybody would argue or perhaps decide or say that the eligibility features and the ability to file a motion to dismiss based on those features would be a proceeding under a case, then 1334(b) makes clear that the District Courts have original but not exclusive jurisdiction on those questions so that while this Court arguably would have jurisdiction in the context of a motion under 109(c), it is not exclusive, and the state -- to

the extent the issue of the state's authorization and whether that authorization should have excepted the pensions consistent with or under -- directly covered under -- the prohibition under the Michigan state constitution, at a minimum, if we're talking about a proceeding, the state courts -- the state courts and this Court would both consider that issue, and now here we do get into important and serious questions of federalism and abstention. The state courts already have the authorization issue teed up in the three lawsuits in slightly different fashions, but the gravamen of all of them, if you boil it down, is the scope of the authorization issued by the governor and whether the failure to except the pensions -- the accrued pensions from the authorization to use Chapter 9 violated the state Therefore, the Court's prudential or juris -constitution. the Court's prudential or discretion perhaps to take that issue up would be guided, as it is in other matters where a party comes in to lift the stay to have a state court proceed with a lawsuit perhaps of the type that Ms. Levine mentioned, perhaps a pre-petition state lawsuit having to do with a particular piece of property or a lien, those issues all come into play and, in fact, weighing the factors that apply in those cases, it is not always the case that the Bankruptcy Court keeps those matters. It depends on the issues. depends on five or six or seven factors, depending on which

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court you're in.

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THE COURT: Okay. Well, let's focus on this issue and ask whether there are any cases that have addressed the argument that you make that this specific element of eligibility should be resolved in the state court rather than in the Bankruptcy Court.

MS. CECCOTTI: Your Honor, I cannot standing here today cite to a case, but I'm very confident that there are such cases, perhaps not in the -- necessarily in the Chapter 9 context given the relative paucity of jurisprudence under Chapter 9, but there are myriad cases that have arisen, for example, under Chapter 11 where by balancing the various factors, including the importance of respecting federalism and noninterference with the state court's ability to determine matters under their own laws --

THE COURT: Well, but isn't it the case that every Chapter 9 case which has been dismissed for lack of proper authorization -- and there have been a few -- have been dismissed by the Bankruptcy Court based on the Bankruptcy Court's determination of authorization.

MS. CECCOTTI: That's correct, but how many of those cases -- and we'd have to look, but I'm going to place a small bet here and say none, involved --

THE COURT: We don't permit that here.

MS. CECCOTTI: -- three lawsuits, three lawsuits

filed on -- against slightly different but all -- but
theories that -- the gravamen of which are the same? So in
those cases, I'm not sure they're instructive because they
wouldn't say -- they wouldn't tell us that the Bankruptcy
Court versus those prefiling lawsuits was the only -- the
appropriate --

THE COURT: Well, but to what extent is --

MS. CECCOTTI: -- or certainly not the only place.

THE COURT: To what extent is your argument -- would your argument be diminished if there weren't such lawsuits, if the --

MS. CECCOTTI: I think -- I think --

THE COURT: -- individuals here simply requested this Court to permit the state court --

MS. CECCOTTI: Your Honor, the essence of the objection is, in fact, that these lawsuits exist and what they are based in. If the lawsuits did not exist, we would have a different argument before you today.

THE COURT: Okay.

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MS. CECCOTTI: But they do exist, and the fact that they exist we think is simply -- must be the primary consideration by this Court in determining the relief and we respectfully submit denying the relief requested by the city.

I would like to make two other points, one of which

I regret we didn't raise in our papers, but it struck me

reading -- when I listened to Ms. Lennox this morning articulate for the Court the relief that they are seeking with respect to matters that haven't been lodged as lawsuits. I believe she read that the -- paragraph 20 of her papers in looking for prospective relief or -- against entity -- people or entities that might become targets. I did notice that the proposed form of order merely states that the motion is granted, and I would submit to the Court that if any type of injunction is issued -- and we strongly urge the Court not to grant the motion, but to any extent any -- the Court deems any type of stay possible, any such relief should provide fair notice to parties who have not yet done anything as to the conduct that is potentially going to be covered by the order, and we submit that, at least based on the filings here, your Honor does not have sufficiently specific language to issue such an order.

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Finally, the proposed relief is overly broad even with respect to the pre-petition lawsuits to the extent that they ask this Court to simply rule that those lawsuits are stayed. I wish to -- we do want to point out to the Court that the lawsuits -- the <u>Flowers</u> lawsuit certainly and perhaps some of the others have named the State of Michigan as defendants. We don't understand the city's request for relief in terms of a stay extension to extend to the State of Michigan; therefore, the stay -- a stay is not -- has not

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been -- such a stay has not appropriately been sought and if 1 2 the Court again were to grant a stay, that, again, the relief 3 is --4 THE COURT: Let's assume there --MS. CECCOTTI: -- would be overly broad. 5 6 THE COURT: Let's assume there's no order staying a 7 lawsuit against the state. What does that do for your 8 clients? 9 MS. CECCOTTI: The State of Michigan is a defendant, and --10 11 THE COURT: What relief can the Court order against 12 the state that would help your clients? 1.3 MS. CECCOTTI: To permit -- the lawsuits would be 14 able to proceed against the state. THE COURT: Right, but what ultimate relief could 15 16 the state court grant against the state that would help your 17 clients? MS. CECCOTTI: There I would need to ask the counsel 18 19 for the Flowers plaintiffs --20 THE COURT: Okay. Okay. 21 MS. CECCOTTI: -- if you don't mind, just because my 22 familiarity is not primarily with those cases. 23 THE COURT: No, not at all. 2.4 MS. CECCOTTI: Those were my points, your Honor. 25 THE COURT: Thank you. Would you like to try to

address that for me, sir?

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MR. WERTHEIMER: Yes, your Honor. William

Wertheimer, your Honor, appearing on behalf of the Flowers

plaintiffs. In answer to that last question, first of all,

it is correct that the Flowers case, the state is a defendant
as an entity, and the same is true of the Webster and the

pension systems case. All three cases seek declaratory

judgments, and a declaratory judgment can issue against the

state because --

THE COURT: Right. But what does that do -
MR. WERTHEIMER: -- it's a declaratory judgment -
THE COURT: What does that do for your clients?

MR. WERTHEIMER: It depends upon what effect that judgment would have with this Court as a practical matter.

THE COURT: Oh, so you're thinking it may have some res judicata or Rooker-Feldman effect?

MR. WERTHEIMER: Well, you know, your Honor, your Honor, our basic point is that this is a state law issue that we brought to the state courts before this proceeding was brought in good faith attempting to get an order and a ruling from the state courts, and we would want to continue to do that, and we think we can do that even under the motion they filed, if it's granted, given the fact that the state as an entity remains as a defendant in the three cases.

THE COURT: All right. Thank you.

MR. WERTHEIMER: I would also reiterate that -- a point previously made, that the stays that were issued yesterday by the Court of Appeals did not cover at all the declaratory judgment, which was a final judgment, which entered in the Webster case as --

THE COURT: Someone mentioned that.

MR. WERTHEIMER: The state has not yet taken an appeal, but the activities at the Court of Appeals all have to do with the applications for leave of the nonfinal orders.

THE COURT: Thank you for clarifying that, sir.

MR. WERTHEIMER: Yes, your Honor. I have one point. We filed yesterday a brief along with a declaration from me, and that declaration dealt principally with one issue, and that is the debtor in its initial pleadings and in its motion specifically indicated that the orders issued in state court were -- all three orders were ex parte, and that is consistent with the debtor's statements today talking about target, et cetera. In other words, we're the bad guys out there as they would characterize the bad guys in a typical Chapter 11 case. We are not the bad guys. We did not do anything ex parte.

THE COURT: I have to -- I have to stop you. I didn't read anything in the city's papers that suggested your clients were the bad guys.

MR. WERTHEIMER: Well, they -- your Honor, the

city's papers stated that in all three cases we obtained ex parte injunctive relief. In none of those three cases did we obtain ex parte injunctive relief. In fact, we gave the state and its officers notice of everything we did, and the matter was fully briefed. Nothing happened ex parte. Let me leave it at that.

THE COURT: Okay.

MR. WERTHEIMER: And, finally, consistent with that, in my declaration I indicated that I was attaching the transcript from the proceedings of July 18. I neglected to do that electronically. We provided copies to everybody last night by e-mail. We will make sure that that's also done electronically, and I'd like to, if I may, approach the bench and provide a copy to the Court.

THE COURT: Yes, sir. That's fine. Thank you.

THE CLERK: Thank you.

MR. WERTHEIMER: That's all I have, your Honor. Thank you.

THE COURT: Thank you. And before we proceed with the city's rebuttal, I'd like to ask if there's anyone in the courtroom who would also like to address the Court. And briefly, please, sir.

MR. BRENT: Good morning, your Honor. My name is
Nathaniel Brent. I represent myself pro se in a current
lawsuit against the City of Detroit in this Eastern District

of Michigan in front of Julian Cook. One thing that I'm surprised at with all of these learned attorneys here is nobody has mentioned the issue of this declaratory judgment actually collaterally estops the City of Detroit from relitigating the issue of whether they had authority to even file this petition.

THE COURT: Actually, that is mentioned in the briefs. It's more than mentioned. It's argued forcefully in the briefs.

MR. BRENT: That's not my primary argument here, your Honor. My primary argument is regarding the stay that's been in place and the extensions they're seeking to grant a blanket stay for any Detroit employee, present or --

THE COURT: Let me ask you what is your claim and who is it against?

MR. BRENT: My claim is against the City of Detroit police officers and two police officers in both their individual and official capacity for violations of my Fourth Amendment rights. The issue here, your Honor, is this case has been pending for the last two and a half years.

THE COURT: Um-hmm.

MR. BRENT: And now that the stay is in effect and they're trying to extend this even further, the issue cannot -- of liability cannot even be litigated in order to bring it in front of this Court.

1 THE COURT: Um-hmm.

MR. BRENT: Granted, as for the execution of any orders to enforce any judgment entered would clearly be within the jurisdiction of this Court. I don't contest that at all. The issue of whether or not they are liable and committed the violations of the Fourth Amendment, those are issues that should be allowed to be continued to be litigated.

THE COURT: Um-hmm.

MR. BRENT: On that issue, even if an award is granted, it would not be part of the reorganization of the City of Detroit in the first place. The City of Detroit's charter -- in Chapter 9 of the City of Detroit's charter they have what is called a risk management fund, which is a dedicated fund which is required to have a minimum of \$20 million in it to pay for civil lawsuits and workmen compensation claims. This isn't part of the reorganization. This is going to exist regardless.

As for their claim regarding the indemnifying employees under Chapter 13-11-1, that gives the City of Detroit the option to indemnify. It does not require that they indemnify these employees.

THE COURT: Um-hmm.

MR. BRENT: And, now, in my present case, City Council did vote to elect to indemnify the employees.

1 THE COURT: Um-hmm.

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MR. BRENT: However, this is the city's option.

This isn't a requirement of law that they indemnify these --

THE COURT: Um-hmm.

MR. BRENT: -- just as -- my lawsuit is also against various state actors within the State of Michigan, which -- but, again, their wanting to extend this to them would prevent me from litigating my claims against the state officials that have already been denied immunity, and it is currently pending. Those portions they've appealed to the Circuit Court. So now that they're trying to extend this stay, now the Sixth Circuit Court of Appeals case of Brent versus Wayne County, et al. will be stayed as well where the different state defendants -- state employees have uphill decision to deny their qualified and absolute immunity.

THE COURT: The defendants in your particular suit are both city employees and other defendants are state employees?

MR. BRENT: Yes, and there's also state contractors involved in the lawsuit.

THE COURT: Contractors also. Thank you, sir. Would anyone else like to be heard?

MR. SANDERS: Good morning, your Honor. My name is Herb Sanders, and I represent the plaintiffs in the case of Phillips versus Snyder pending before this Court, Case Number

2:13-CV-11370, before Judge Steeh. That is a case that challenges the constitutionality of PA 436. Motions for summary -- for at least one summary disposition or summary judgment argument have been scheduled. As I initially read the request for stay extension motion filed by the city, it appeared that the city was seeking an extension of stay concerning financial matters that were being litigated, but pursuant to the oral presentation of the city's attorney, it concerns me when she has indicated -- and I paraphrase -that she seeks relief concerning any litigation that might interfere with the city's rights as a Chapter 9 debtor. I would suggest to the Court to the extent that it might be proposed or suggested that the litigation which I have referenced in which the constitutionality of PA 436 is to be determined by another judge in this court interferes with the rights of the city as a Chapter 9 debtor, that that case not be included as part of the stay order that this Court would I believe it's imperative to this community, to this state that those issues be determined and, in fact, should probably be determined before the bankruptcy proceeds, but I would encourage the Court to not give a broad order if any order were to issue that would be inclusive of matters that are not financial matters such as there are other matters that I know that the union, AFSCME, and others are a part of seeking FOIA requests from the city, injunctive relief as it

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relates to these types of matters, and I would ask the Court to consider not giving such a broad order --

THE COURT: Um-hmm.

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MR. SANDERS: -- that that type of information could not be obtained and we could not have a determination as to the constitutionality of PA 436 by this Court.

THE COURT: Um-hmm.

MR. SANDERS: Thank you, your Honor.

THE COURT: Thank you. Sir, can you just give me your name again, please?

MR. SANDERS: Herb Sanders.

THE COURT: Mr. Sanders. Thank you, sir.

MR. SCHNEIDER: May it please the Court, Matthew Schneider, chief legal counsel to the Attorney General. I'm here on behalf of the State of Michigan. Your Honor, I'm here for a very, very limited purpose. As counsel to the debtor has indicated, they are not seeking to abrogate the exceptions in Section 362(b), and I know that this is a motion regarding Section 362, so our position is is that if the Court is, indeed, inclined to grant the motion regarding the stay, that the Court's order reflect that nothing in the Court -- nothing what the Court is doing will actually abrogate the exceptions afforded under 362(b).

THE COURT: Is there a specific exception you're concerned about?

MR. SCHNEIDER: Well, your Honor, the state has a 1 great interest in ensuring that our departments and agencies 2 3 can continue their administrative functions, which is really 4 not unusual, and we just want to be sure that that's the case, and that's all I have, your Honor. 5 6 THE COURT: Well, but which provision in Section 7 362 (b) --MR. SCHNEIDER: It's subsection (4). 8 9 THE COURT: -- is implicated? Oh, (4). Okay. MR. SCHNEIDER: Subsection (4) --10 11 THE COURT: Of course. 12 MR. SCHNEIDER: -- which indicates that, you know, commencement or continuation of an action or proceeding by a 1.3 governmental unit isn't going to -- isn't going to impair a 14 15 governmental unit to have its regulatory power in --16 THE COURT: It's the police powers exception. 17 MR. SCHNEIDER: Correct. 18 THE COURT: Thank you, sir. 19 MR. SCHNEIDER: Thank you. 20 THE COURT: Would anyone else like to be heard? All 2.1 right. Ms. Lennox. 22 MS. LENNOX: Thank you, your Honor. 23 THE COURT: And by the way, my very efficient staff 24 provided me by computer here a copy of the ordinance.

MS. LENNOX: Oh, thank you, your Honor. I have one,

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too, so that --1 2 THE COURT: I'm all set. 3 MS. LENNOX: Great. 4 THE COURT: And it does raise a question. 5 language appears to be discretionary as concerns indemnity. Yes? 6 7 MS. LENNOX: It is discretionary, but it's the 8 city's policy that if the employee is performing its duties 9 in good faith in the scope of its employment that indemnity 10 will issue, and that discretion now is the discretion of the 11 emergency managers, your Honor, which I would point out I was 12 very --13 THE COURT: Well, what impact does the fact that it's discretionary rather than mandatory have on your 14 15 argument that the stay should be extended to employees who 16 might not otherwise be covered? 17 MS. LENNOX: I think, your Honor, it doesn't have much of an impact at all because, as I said, it's a matter of 18 19 city policy that if the employee was performing his or her 20 duties in good faith and the conduct that gave rise to the 21 action occurred in the performance of those duties, then the 22 indemnity will issue. 23 THE COURT: Is that a policy in writing that we can

MS. LENNOX: I would have --

THE COURT: -- this is what the city always does?

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MS. LENNOX: I would have -- I would have to check with corporation counsel on that, your Honor, but regardless, the extension should certainly apply to the employees for whom the city has agreed to indemnify for the reasons that I stated earlier.

I would like, your Honor, just at the outset -- I was very remiss because we didn't make opening statements to neglect to introduce to you the emergency manager, who is here in the courtroom today. Mr. Orr is here. Obviously he has a great interest in these proceedings. Okay. Thank you, your Honor.

Perhaps a couple of housekeeping matters before I get into argument. First, your Honor, I do have a copy of the order that was issued by the Court of Appeals in the State of Michigan in the Webster case in which the declaratory judgment was entered, and perhaps that order -- the declaratory judgment has been appealed, and perhaps we were misreading the order, but the order does say that the motion for stay pending appeal is granted, and the Circuit Court's July 18th, 2013, temporary restraining order and all further proceedings are stayed, so that's where we got that understanding, your Honor. I have a copy if your Honor would like to see it.

THE COURT: Please.

MS. LENNOX: May I approach? 1 2 THE COURT: Yes. 3 MR. CANZANO: Judge, I know it's a little bit 4 unorthodox here, but I --5 THE COURT: I have to ask you to stand by the microphone because of the limitations of our equipment here, 6 7 sir. Sir, actually this microphone, and my apologies to you for that inconvenience. 8 9 MR. CANZANO: I'm the attorney that got the declaratory judgment, John Canzano, representing the --10 11 THE COURT: Canzano? 12 MR. CANZANO: -- Webster plaintiffs. I can speak 13 very briefly to why the declaratory judgment is not stayed. 14 THE COURT: Okay. Let me ask you --15 MR. CANZANO: There's four appeals. THE COURT: Let me ask you -- let me ask you to do 16 17 that after Ms. Lennox speaks. MS. LENNOX: As another housekeeping matter, your 18 19 Honor, I believe when Mr. Bennett was speaking, he indicated 20 that his firm in the Collins & Aikman case had filed a motion 21 to extend the stay but then they withdrew it because it was 22 procedurally improper. Respectfully, I would beg to differ.

I have the transcript of that motion. That motion was heard.

It was argued before your Honor, and it was denied. If your

Honor would care to see the transcript, I do have it with me.

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THE COURT: No, thanks.

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MS. LENNOX: Thank you. In our colloquy, your Honor, as an initial matter, you had asked what if the preliminary injunction standards applied, and, as I indicated, if you're going to apply preliminary injunctions, you sort of have to have a matter to --

THE COURT: That wasn't exactly my question. My question was how do you deal with the argument that they should apply?

MS. LENNOX: I think, your Honor, under the Section 105 extension case law that exists out there where you extend by motion, the courts have created a standard that is different than the preliminary injunction four-part standard, and, in fact, in cases in which this is presented by motion, the preliminary injunction standards aren't even discussed, and that standard is the standard that I --

THE COURT: Well, but didn't Eagle-Picher address them?

MS. LENNOX: <u>Eagle-Picher</u> was brought by a preliminary injunction. That was a preliminary injunction case. It noted in dicta that many courts permit extensions of the stay by motion, but that particular case they had brought by preliminary injunction, so, therefore, they went through the standards. If we had to go through the standards here, I think we meet them, and if your Honor is interested,

I can articulate that for you.

THE COURT: Go ahead.

MS. LENNOX: But in any event, I don't think we need to go through them under the circumstances, but if we had to meet the preliminary injunction standards, I believe that there would be -- at least with respect to the three lawsuits that we have out there, I think there would be a great chance of success on the merits because by the plaintiffs attempting to condition the authorization to file a municipal bankruptcy on that municipal -- that municipality's foregoing rights under Chapter 9 once in Chapter 9 is a violation of the bankruptcy clause and the supremacy clause. I think we'd win on that, your Honor.

Secondly, with respect to irreparable harm, if these actions are not stopped, the city would be irreparably harmed. We would be preventing -- we would be prevented from accessing necessary protections that we are otherwise wholly entitled to access under Chapter 9 and under applicable law, and it would be harmed by our inability to have the appropriate forum, this forum, to decide the matter because the matter presents federal issues for federal jurisdiction. The issues that are presented have to do with can the authorization be conditioned upon limiting a municipality's rights in Chapter 9. That clearly and squarely presents federal issues of this Court's jurisdiction that can only be

decided by this Court under the supremacy and the bankruptcy clauses, so without -- an inability for us to pursue that would be irreparable harm to the city. A state court simply does not have jurisdiction to decide those.

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Third, your Honor, the injunction, if one would call this an injunction, is not going to harm others because, as your Honor pointed out, they do have a forum, indeed the only appropriate forum, in which to decide the issues that can arise only in a bankruptcy case, issues like eligibility, contract rejections, what should go in a plan of adjustment, all of which are addressed by the three lawsuits that are filed. As your Honor pointed out, these litigants will have due process. They will have their day in court. They will have these issues decided, but they will have them decided in the tribunal with proper jurisdiction.

And then fourth, your Honor, public policy clearly favors the resolution of issues that exist only under the Bankruptcy Code in the Bankruptcy Courts. Any attempts to have courts that are not of competent jurisdiction determine these issues actually, your Honor, would offend public policy, so while I don't think that we need to go through the preliminary injunction standards in this case and by virtue of the relief that we asked for, if we had to, we would meet them.

Now, your Honor, I think I would like to, if it

please the Court, address sort of collectively the arguments that were made about should the state courts determine this or should the federal courts determine this, and ultimately -- certainly at least what Ms. Levine was arguing down to, they're arguing the merits of eligibility, and, as your Honor pointed out, that's not before the Court today. Nothing prevents -- as your Honor also pointed out, nothing prevents anybody from seeking to lift the stay in any particular case in any particular matter, and that's a question that can be addressed to this Court.

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More particularly -- and I'd like to go into this in some detail -- the Court has jurisdiction to hear and consider state court matters in this court. Since the days of <u>Erie</u> versus <u>Tompkins</u> back in 1938, federal courts have applied state law when required to to determine the matters before them. It's very clear that now that this case is filed, this Court -- under Section 921 of the Bankruptcy Code and under its jurisdiction granted by 28 U.S.C. 1334(a) and (b), this Court is the only court that is authorized to determine eligibility issues. As part of the eligibility issues, Section 109(c)(2) necessitates the interpretation of state law, and Bankruptcy Courts have done that in virtually every Chapter 9 case that has been filed. In Jefferson County they went through the Alabama statutes for authorizing the case. In the New York City Off-Track Betting Corp. in

New York in 2010, the Bankruptcy Court found that the governor had adequate power under the state constitution to issue the order authorizing the filing. In the Suffolk County Regional Off-Track Betting Corporation case, an Eastern District of New York in 2011, the Court, interpreting state law, found that the debtor did not comply because the county resolution violated the -- Suffolk's County's authority and was unconstitutional and dismissed the In the <u>Barnwell County Hospital</u> case in the District of South Carolina in 2012, they examined state law to determine whether the County Hospital Board had authorization to file Chapter 9, and they determined -- they did the inquiry as to whether the authorization was void in light of the state constitutional prohibition against dual office holding, and they concluded it was not. That case, along with other cases, absolutely involved an interpretation of state constitutional issues.

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So given that the Bankruptcy Court's authority includes the authority to decide state law issues when required in exercising its jurisdiction under the Bankruptcy Code and it is competent to do so, there is absolutely no reason to disrupt the efficient resolution of this bankruptcy case by having the state court cases go forward.

Your Honor, if you look at PA 436, Section 18.1, nothing in that authorization statute mentions pensions. It

simply mentions a process by which the city had to go through to -- for the governor to make a determination whether we were authorized to file nor, if your Honor would read it, is anything in the governor's authorization letter conditioning the filing on taking any action, not taking any action, or it does not even mention what might happen to pensions in this case, so this Court clearly has jurisdiction to determine the state constitutionality issues.

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On the other hand and respectfully, the state courts have no jurisdiction to determine the issues of authorization or eligibility under Section 109(c)(2) of the Bankruptcy Code. They have no jurisdiction to determine whether this city had the right to file this case or, more importantly, the rights that this city can exercise now that it is in bankruptcy, and that, your Honor, is exactly what the plaintiffs seek to do in their constitutionality challenges in the three actions that are pending in state court. This is not a secondary jurisdiction matter. This is a matter of primary jurisdiction under Section 1334(a), (b), and Section 921 of the Bankruptcy Code for this Court. This is the only Court competent to make those determinations.

Mr. Gordon suggested that we don't need to decide the stay issues today because the -- because we should wait to determine eligibility first. First of all, I would say that there's no prejudice to pensioners in this case because

pensions are continuing to be paid. There's no change to that, so the delay shouldn't be a factor. Secondly, eligibility has nothing to do with the fact that the automatic stay is in effect. It arose by operation of law on the day that we filed the petition on July 18th, and it is in effect. The only motions before this Court today have to do with that stay that's already in effect, so there's nothing improper about determining those matters today.

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It has been suggested that Judge Aquilina's declaratory judgment in the <u>Webster</u> case -- remember, your Honor, the <u>Webster</u> case is the case in which the city is not named. The city is not a defendant. It is a case only against the governor and the state treasurer, so the city is not a party. The city didn't litigate any of the issues. Collateral estoppel, therefore, cannot apply to the city in the declaratory judgment in the <u>Webster</u> case. We're not bound by that. Moreover, I would suggest to your Honor that that is one trial court's view -- trial court's view -- that was issued without briefing, without argument, without reasoning, and in haste. That decision is not even binding on any other trial court in the State of Michigan let alone any courts of higher jurisdiction, and it is certainly not binding on this Court.

One other procedural issue that I would like to point out that Mr. Gordon and none of the other objectors did

point out, but it is noted on the summary sheet that I gave -- the demonstrative that I gave to your Honor earlier today. The pension funding case, the GRS and PFRS case that Mr. Gordon's firm -- in which Mr. Gordon's firm represents the plaintiffs, has been removed to federal court. The city removed it because that is the one case in which the city is the defendant. That case was removed to federal court on July 21st, and so it was removed to the Western District of Michigan, the United States District Court for the Western District of Michigan. State courts don't even have jurisdiction over this case anymore. And in that case the city moved to transfer venue to the District Court in this district so that it will eventually be moved down to your Honor.

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With respect to a concern that Ms. Ceccotti raised, we are not seeking to stay the courts. We are seeking to stay the litigation by extending the stay protections to the defendants without -- the effect of that -- that that would have, your Honor, is to prevent the parties from acting. We are not seeking to do anything extraordinary under court's jurisprudence.

Finally, your Honor, with respect to the arguments that Mr. Bennett made on behalf of Syncora, I think there may be some confusion on Syncora's part. Neither of the motions seek to assert or to extend the stay in favor of the swap

counterparties, which are banks that have nothing -- no relationship with the city, or the service corporations themselves or any other party related to those entities other than a couple of city officers that serve as directors of the service corporations, and they do that because they're required to do that in the performance of their duties as city officers pursuant to a city ordinance, which is Ordinance Number 0305. We are not seeking to protect the corporations themselves. We are not seeking to protect any swap counterparties, so I want to make that clear. Syncora offers no evidence about how it will be prejudiced, particularly because, again, nothing in the motions prevents Syncora from coming in and seeking to lift the stay if one is imposed.

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We also don't seek in the stay confirmation motion to seek relief behind actions to enforce a claim against the debtor. Paragraph 4 of the proposed order makes that very clear. It simply parrots the statute, and that's in the stay confirmation motion. Because the city is a party to the Syncora suit, the only stay issue that would apply to that would be the stay confirmation issue. We're not seeking any extension with respect to that lawsuit, and, frankly, counterclaims may be asserted in that case, which would be stayed, and the case started, your Honor, because Syncora was illegally attempting to trap some of the city's revenues, so,

you know, if that kind of behavior would continue, that absolutely is a stay violation.

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Let me just check my notes quickly, your Honor. All right. I believe, your Honor, that that's all I wanted to address.

THE COURT: I have to ask you one additional question. How do you deal with the argument made that if your motions are granted as you have requested, lawsuits against the State of Michigan or to the extent the lawsuits are against the State of Michigan, they would not be stayed?

MS. LENNOX: The State of Michigan, your Honor, acts through its officials. The State of Michigan -- well, with respect to the three lawsuits that we are talking about right now -- and I can't talk in the -- you know, I'd have to know the facts for the other ones, but we -- again, when we tailored this relief, we tailored it narrowly to what we knew was out there and what we could anticipate coming out there. We believe and we reserve the rights in our reply to argue that the lawsuits themselves, including the ones in which the city is not a named defendant, are direct violations of the automatic stay, direct violations under 362(a)(3) and (6), and if that's the case, then those cases and any actions taken within those cases are void ab initio. So to the extent that the named parties in there are the governor and the treasurer, the state acts through those officials.

are the officials that were sued. That is what we're addressing. Again, we are only seeking to extend the stay to lawsuits that affect this case, not to any other actions against state entities. The State of Michigan can only act though its officials, and we believe that the relevant officials are identified in our pleading.

THE COURT: Another sort of scope question was raised by Mr. Sanders. If your motions are granted here, what impact would you argue that would have or should have on the lawsuit in which he represents parties who assert the unconstitutionality of PA 436?

MS. LENNOX: Your Honor, I don't have, as we stand here, enough facts about what Mr. Sanders' lawsuit says, the arguments that it makes, or the defendants in that case, whether the city or any city officials are defendants in that case, so I would have to reserve judgment until I knew the facts about his lawsuit.

THE COURT: He's also concerned, perhaps a bit more hypothetically, that lawsuits, for example, to seek disclosure under the Freedom of Information Act and other sorts of administrative matters should not be stayed. What's your position on that?

MS. LENNOX: Well, if I understood what Mr. Sanders said, he said those were lawsuits against the city. If they're lawsuits against the city, they're already stayed.

don't have to extend the stay to do that. It exists. If they want to seek relief from the stay with respect to their lawsuits, they can certainly come before the Court and do it.

THE COURT: All right. Thank you.

MS. LENNOX: Thank you, your Honor.

THE COURT: All right. At this time -- oh, I want to hear from you, sir. Yes. Thank you.

MR. CANZANO: Thank you. Just a very brief point of clarification. In the -- the three orders that were entered by the Court of Appeals yesterday are in three different cases, 317286, which is Webster; 317285, which is Flowers; and 317284, which is the General Retirement System case. Each of those were emergency appeals of TRO's that were issued on last Thursday, the 18th. There was another case where there was a straight claim of appeal of the final declaratory judgment, which is 317292. There is no order in that case at all. That claim of appeal is going forward as a normal claim of appeal.

THE COURT: Um-hmm.

MR. CANZANO: So -- and if you look at the three orders, you can see that the <u>Webster</u> refers only to July 18th. The other two refer to July 18th and 19th actions, and the declaratory judgment was issued in <u>Webster</u> on the 19th. The transcript of the 19th reflects that the TRO in <u>Webster</u> was vacated when the declaratory judgment was entered.

THE COURT: All right. The Court -- was there something you wanted to add, sir?

UNIDENTIFIED SPEAKER: Your Honor, I would just add that counsel in her reply indicated that the state judge issued her orders with no briefing. They were fully briefed.

THE COURT: All right. The Court would propose to take a recess at this time to consider these motions and reconvene at two o'clock for a decision, so that is what we'll do, and we'll be in recess for now.

THE CLERK: All rise. Court is in recess. (Recess at 11:47 a.m., until 2:11 p.m.)

THE CLERK: All rise. Court is in session. Please be seated. Recalling Case Number 13-53846, City of Detroit, Michigan.

THE COURT: Counsel appear to be present. As the Court explained earlier, there are two motions before it today, the stay confirmation motion and the stay extension motion. As to both motions, several creditors object and contend that the motions should be denied on the grounds that this bankruptcy case is not properly before the Court because the governor did not authorize the bankruptcy consistent with state law and the state constitution. The Court concludes that this objection to both of these motions must be overruled.

The Court concludes that the issue of eligibility

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this Court's exclusive jurisdiction under 28 U.S.C., Section
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     1334(a). Under that statute, United States District Courts
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     have original and exclusive jurisdiction of all cases under
     Title 11, that original and exclusive jurisdiction referred
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     to the Bankruptcy Courts of each jurisdiction under 28
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     U.S.C., Section 157. Our District Court has referred all
     matters relating to bankruptcy jurisdiction to the Bankruptcy
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     Court under Local Rule 83.30. This is not a proceeding
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     within 28 U.S.C., Section 1334, over which Bankruptcy Courts
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     would have concurrent jurisdiction with the state courts.
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              I was just advised that my microphone wasn't
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     working, but now it is; right?
              THE CLERK:
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                         Yes.
              THE COURT: Did we have a record of the first part
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     of that, Letrice? I can't hear you.
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              THE CLERK:
                         No.
              THE COURT: We don't?
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              THE CLERK:
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              THE COURT: Okay. So we'll start over.
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and each of the elements relating to eligibility are within

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Fortunately, we didn't get too far in it, and hopefully I can say the same thing twice. Okay.

So there are two motions before the Court, the stay confirmation motion and the stay extension motion. Certain creditors object to both motions on the grounds that this

bankruptcy case is not properly before the Court because the governor's authorization to file this bankruptcy case was not consistent with state law and the state constitution. The Court concludes that this objection to both motions must be overruled.

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The issue of eligibility and the elements that the debtor needs to establish in order for the Court to find its eligibility are within this Court's exclusive jurisdiction under 28 U.S.C., Section 1334(a). Under that section, the District Courts have, quote, "original and exclusive jurisdiction of all cases under Title 11," close quote. The District Court's jurisdiction in bankruptcy cases can, in the District Court's discretion, be referred to the Bankruptcy Court within its jurisdiction under 28 U.S.C., Section 157, and our District Court has referred cases in its bankruptcy jurisdiction to the Bankruptcy Court under Local Rule 83.30.

The Court further concludes that this issue of eligibility would be determined in the case and not in a proceeding within Section 1134(b) of Title 28 and over which the state courts and the Bankruptcy Courts would have concurrent jurisdiction. The reference in Section 1334(b) to a proceeding is a technical reference and refers to adversary proceedings such as preference actions, fraudulent transfer actions, lien avoidance actions, et cetera. The effect of Section 1334(a) of Title 28, therefore, is that all of the

elements of eligibility in a Chapter 9 case must be decided by the Bankruptcy Court exclusively. In this regard, the Court would note that there is no case law that holds otherwise.

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It has been argued here today that perhaps this exclusive grant of jurisdiction to the Bankruptcy Court to determine eligibility in the context of a Chapter 9 case is unconstitutional. However, the Court finds nothing in the Tenth Amendment or in the more ambiguous concept of federalism to support that argument, and there is no case law that holds that. Accordingly, the Court rejects that argument as well. In this regard, the Court would note, for what it's worth, that in all of the other recent Chapter 9 cases with which we are all familiar, it was the Bankruptcy Court that determined all of the eligibility issues raised by the parties there.

The Court concludes that the Congressional grant of jurisdiction to the Bankruptcy Court to determine the issue of eligibility of a municipal debtor is entirely consistent with the bankruptcy clause of the Constitution and the supremacy clause as well. In this regard, the Court would further note that there is nothing in the jurisdictional provisions of Title 28 or elsewhere that suggests that Congress intended for the state courts to have concurrent jurisdiction on the issue of eligibility to file a Chapter 9

case, so these arguments by the creditors to both motions are overruled.

Turning then to the stay confirmation order, it appears to the Court that the only potential issue — the only other potential issue here is whether the emergency manager, Kevyn Orr, is an officer within the meaning of 11 U.S.C., Section 922, because if he is, then the stay already applies to him, and it is appropriate for the stay confirmation order to say that. If he's not an officer, then stays of action against him would be appropriate, if at all, only in the context of the stay extension motion.

The record fully establishes that Kevyn Orr is the emergency financial manager of the City of Detroit pursuant to Public Act 436 of 2012, Michigan Compiled Laws, Section 141.1541 and following. Pursuant to Section 141.159(2), quote, "Upon appointment, an emergency manager shall act for and in the place and stead of the governing body and the office of chief administrative officer of the local government. The emergency manager shall have broad powers in the receivership to rectify the financial emergency and to assure the fiscal accountability of the local government and the local government's capacity to provide or cause to be provided necessary governmental services essential to the public health, safety, and welfare," close quote. It goes on to say, quote, "Following the appointment of an emergency

manager and during the pendency of the receivership, the governing body and the chief administrative officer of the local government shall not exercise any of the powers of those offices except as may be specifically authorized in writing by the emergency manager or as otherwise provided by this act and are subject to any conditions required by the emergency manager," close quote.

Therefore, according to Michigan law, the emergency manager steps into the shoes of the governing body and its chief administrative officer. Accordingly, the Court readily finds that the emergency manager is an officer within the definition and scope of Section 922.

It does not appear that there are any other substantive objections -- I should say any substantive objections to this finding, and, accordingly, the Court concludes that it is appropriate to grant the stay confirmation motion and to have it state explicitly that the emergency manager, Mr. Orr, is an officer covered by the Section 922 stay.

The other motion is the stay extension motion. This motion is filed pursuant to Section 105 of the Bankruptcy Code, and it seeks an extension of the stay otherwise effective as to acts against the city under Section 362 and as to acts against the city, its officers and inhabitants, under Section 922, and it seeks the extension to the

governor, the treasurer, the loan board, and their agents and representatives. As to this motion, it is initially argued that principles of federalism, as embodied in the Tenth Amendment, require a more stringent analysis of a request for a Section 105 injunction in a Chapter 9 case compared to a Chapter 11 case. Again, the Court overrules this argument and finds nothing in either the Tenth Amendment or principles of federalism that suggests that any different or more stringent analysis should be invoked. The Court concludes, rather, that in either event, whether Chapter 9 or Chapter 11, the Court has the authority to extend the scope of the stay when necessary and appropriate. Section 105(a) of the Bankruptcy Code provides that the Bankruptcy Court may, quote, "issue any order, process, or judgment that is necessary or appropriate to carry out the provisions of this title," close quote, and the Sixth Circuit has held that a court may utilize its equitable power under Section 105(a) to extend the automatic stay to nondebtor entities in unusual circumstances, Parry versus Mohawk Motors of Michigan, 236 F.3d 299, Sixth Circuit, 2000, and American Imaging Services, Inc. versus Eagle-Picher Industries, Inc., In re. Eagle-Picher Industries, Inc., 963 F.2d 855, Sixth Circuit, 1992. The Court also so held in Patton versus Bearden, 8 F.3d 343, Sixth Circuit, 1993.

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The case law is ambiguous on the standard that the

Court should apply in evaluating a request to extend the stay under Section 105. Is it this unusual circumstances test, or is it the more traditional preliminary injunction four-factor test? The Court concludes that it is unnecessary to resolve that ambiguity in this case. Rather, the Court concludes that under either of those standards, it is appropriate to find that the stay extension motion requested by the debtor should be granted.

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The case law applying the unusual circumstances test has noted that it should be and has been rare for a court to find unusual circumstances. Some courts say that the automatic stay may be extended if the unusual circumstances make the interests of the debtor and the nondebtor defendant inextricably interwoven. In this case, the Court readily finds that the debtor -- the interests of the debtor and the interests of those potential defendants to whom the debtor seeks to extend the automatic stay are so intertwined that the unusual circumstances test is met. Any attempt by really anyone to litigate the issues that the creditors have raised or might raise regarding this bankruptcy case or the debtor's eligibility to file this bankruptcy case against other nondebtor parties such as the governor or the treasurer or others may well have an ability on the debtor's -- may well have an impact -- excuse me -- on the debtor's ability to reorganize, so the Court finds that the unusual circumstances

test is met.

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The Court further concludes that, to the extent it's applicable, the traditional four-factor preliminary injunction test is met as well. Traditionally those four factors are the likelihood of success on the merits of the plaintiff's claim, the extent to which the moving party will be prejudiced if the motion is denied, the extent to which the party opposing the motion will be prejudiced if the motion is granted, and any public interest considerations. The case law firmly establishes that these are not each elements that must be met. They are, rather, factors and considerations that the Court should take into account in weighing its discretion on whether to grant the requested relief.

Addressing first, therefore, the issue of the debtor's likelihood of success on the merits, in the circumstances of this case, the Court finds that it would be entirely inappropriate to comment on the likelihood of the debtor's success on the merits of any of the substantive issues relating to eligibility or plan confirmation except to say that the issues raised are very serious questions and that these questions should be addressed, to the extent that they are raised, in the context of eligibility to file this case or perhaps in the plan confirmation context. In any event, the state court proceedings that the city of court —

specifically seeks to stay and enjoin are proceedings which could conceivably have and may well have an impact on the bankruptcy case here and the administration of this case or on the debtor's assets. As the Sixth Circuit noted in Eagle-Picher, it is enough for this Court to find that there are serious questions going to the merits, and the Court certainly so finds here.

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The Court further noted in that case, interestingly, the following, quote, "The bankruptcy court's primary emphasis on the last three factors," parenthetically not including the likelihood of success on the merits, "for granting a preliminary injunction was not error, especially when considering the source of its authority to grant such an injunction emanates from section 105 whose purpose is to assist the court in carrying out the provisions of the Bankruptcy Code, one of which is to oversee the reorganization of a debtor's business. In addition, as we stated in Friendship Materials, a court may, in its discretion, grant a preliminary injunction even when the plaintiff fails to show a strong or substantial probability of ultimate success on the merits of his claim, but where he at least shows serious questions going to the merits and irreparable harm which decidedly outweighs any potential harm to the defendant if an injunction is issued." As noted, the second question -- oh, first, before concluding the first

element, the Court is -- the Court would find readily that this factor, therefore, weighs in favor of granting the requested stay and injunction.

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The second factor, as noted, is the extent to which the city will suffer prejudice if the requested injunction is denied. The Court readily finds that the city will suffer substantial prejudice if this stay is denied. The record reflects that the creditors have already obtained temporary restraining orders and a declaratory judgment and that the city has felt compelled to appeal those. Clearly, addressing these issues both in the state court and in this Bankruptcy Court is costly, expensive, and inefficient, and really causes prejudice not only to the debtor but to the other parties as well. There is also, of course, a danger of potentially inconsistent results. So, accordingly, again, the Court concludes that this favor -- does weigh in favor of granting the requested injunction.

The third factor is the harm to others, which will or may occur if the requested injunction is granted. Again, the Court readily finds that the creditors who have opposed this extension will not really be harmed at all if this motion is granted. There is no prejudice to the substantive rights of any party if this stay is extended, as the city has requested. All of the arguments, issues, and claims that they could and might seek to make they can raise in this

court. None of their procedural and substantive rights to make their claims and arguments in this course -- in this court in the course of this case are foreclosed by granting this motion. Further, the Court will fully retain the opportunity and right of any creditor to seek relief from this stay on an individual case-by-case basis, which, of course, if granted, will permit that creditor to litigate whatever their issues are in the appropriate court. So, again, the Court concludes that this factor weighs in favor of granting the requested injunction.

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The fourth consideration is whether granting the requested injunction would serve the public interest. In normal two-party litigation or even in many bankruptcy cases, this is not a significant consideration, but in the context of a Chapter 9 case and especially this Chapter 9 case, the Court concludes that it is probably the most important factor of all. Granting this motion will, the Court readily concludes, enhance the debtor's likelihood of reorganization. It will also create efficiency. It will also assist in expediting this reorganization, and it will reduce the city's costs as well as those of other parties. Accordingly, the Court finds that this injunction is in the public interest, and for all of these reasons, the Court readily concludes in its discretion that the requested extension of the stay under Section 105 should be granted.

Now, several creditors have objected on the grounds that the debtor should have filed an adversary proceeding to obtain this relief. The Court concludes that this objection, too, should be overruled. The Court is satisfied that there was sufficient notice and opportunity to be heard, and the Court further observes that the imposition of this stay will only have the effect of requiring those parties who seek relief from it to file a motion for relief from it. And in rejecting this objection, the Court notes that there is substantial merit in the city's concern that it would be impossible for it to file an adversary proceeding naming as defendants all of the parties that might be impacted by this injunction. Indeed, it would be a procedural and administrative nightmare.

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Finally, the Court rejects the argument that Section 105 cannot serve as the basis for an extended stay because it creates new rights. The Court finds that this injunction does not create any new rights. It simply assists the Court in making the bankruptcy process more efficient and gives the Court control over all of the issues that will have to be resolved through the course of the bankruptcy. In this regard, the Court would further note that no cases have rejected a Section 105 stay extension on this ground.

Before concluding, the Court would like to review and state on the record what is not being decided here today.

Perhaps this is just as important for the record to reflect as what is being decided here today.

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The Court is making no ruling whatsoever on whether the City of Detroit is eligible to be a debtor in Chapter 9. The Court is making no ruling on whether the state constitution prohibited the emergency manager's appointment or prohibited the emergency -- excuse me -- prohibited the governor from authorizing this Chapter 9 filing without excepting from it the constitutionally protected pension rights of its citizens. The Court is not ruling on whether the state court orders that were entered either pre- or postbankruptcy should be given preclusive effect under principles of res judicata, collateral estoppel, Rooker-Feldman, or any other preclusive doctrine. The Court is not ruling on whether any orders entered by the state court after this bankruptcy case was filed violated the automatic stay. Court is not ruling on whether the City of Detroit can propose a feasible or confirmable plan in light of the state constitution or any other consideration, for that matter.

All of these issues on which the Court is not ruling today are fully preserved. Of course, when and if these issues are raised in an appropriate way, the Court will rule on them in due course with adequate notice and opportunity to be heard, and, of course, we will address the procedure for dealing with some of these issues in our status conference on

August 2nd.

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The Court will, therefore, grant both of these motions. The Court wants the opportunity to review the proposed orders that were attached to the debtor's motions. In the event the Court wants to tweak or edit any of them, I would ask debtor's counsel to submit those orders in Word or WordPerfect form through the Court's order processing program. I know for sure that one of the things I want the stay extension order to do is to be sure it explicitly preserves the opportunity for parties to file motions for relief from it under Section 362(d), but we'll take care of that, so just submit the orders in the order processing program as they were attached to the motion.

That's all I have. Is there anything that anyone else would like to raise at this time?

MS. PATEK: Your Honor, on behalf of the public safety unions, we did ask to broaden --

THE COURT: You should identify yourself for the record.

MS. PATEK: I'm sorry. Barbara Patek on behalf of the public safety unions. We did make a request for affirmative relief, which was not listed among the items that your Honor did not rule on with respect --

THE COURT: Yes. Thank you for reminding me of that. In the interest of due process, the Court must

conclude that it is necessary for you to file a specific motion requesting that relief. If you think that expedited consideration is appropriate, you can request that.

MS. PATEK: Thank you, your Honor.

THE COURT: Would anyone else like to raise anything? Yes, ma'am.

MS. LENNOX: Thank you, your Honor. For the record, Heather Lennox of Jones Day on behalf of the City of Detroit. A procedural question, your Honor, about the matters that you've set for hearing on August 2nd. There was no objection deadline set for the four motions. Would your Honor wish to set one?

THE COURT: I didn't set one in light of the expedited consideration of them, so I'm really not inclined to. If a party wants me to consider a written objection, they should get it to me in time for me to consider it.

There was more specifically a question about a response time on the 365 assumption motion, and we got a request -- a motion for clarification as to that. I think that was mentioned earlier today.

MS. LENNOX: Yes.

THE COURT: And I will deal with that separately in a separate order that I will enter later today or tomorrow.

MS. LENNOX: Thank you, your Honor.

THE COURT: All right. Anything further? Mr.

Gordon.

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MR. GORDON: Thank you, your Honor. For the record, Robert Gordon on behalf of the Detroit pension systems. I just want one more item of clarification, if I could.

THE COURT: Sir.

MR. GORDON: You've referenced for the August 2 hearings that there's going to be a status conference, and I know that there's some procedural motions that are to be considered. I believe there's also a motion seeking to assume a forbearance agreement.

THE COURT: That's the Syncora motion that we were just talking about.

MR. GORDON: I'm sorry. I missed that. I couldn't hear her well. Is that going to be a status conference then or an actual --

THE COURT: No. I'm going to clarify that in my order that I'm going to enter this afternoon.

 $$\operatorname{MR.}$ GORDON: Very good. Thank you, your Honor. Sorry.

THE COURT: Yeah. Okay. We'll be in recess.

THE CLERK: All rise. Court is adjourned.

22 (Proceedings concluded at 2:48 p.m.)

INDEX

WITNESSES:

None

EXHIBITS:

None

I certify that the foregoing is a correct transcript from the sound recording of the proceedings in the above-entitled matter.

/s/ Lois Garrett

July 29, 2013

Lois Garrett